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EXHIBIT B

MAYOR & CITY COUNCIL OF BALTIMORE CITY,

Plaintiff.

VS.

No. 24-C-18-0515

PURDUE PHARMA, L.P., ET AL,

Defendants.

REPORTER'S OFFICIAL TRANSCRIPT OF PROCEEDINGS (Rulings on the Motions)

Baltimore, Maryland

August 15, 2024 P.M. Session

BEFORE:

THE HONORABLE LAWRENCE P. FLETCHER-HILL, Associate Judge

APPEARANCES:

For the Plaintiff:

MICHAEL KELSO, ESQ.

For the Defendants:

STEPHEN D. BRODY, ESQ. For Janssen ANDREW STANNER, ESQ. For McKesson

Recorded by: DIGITAL MEDIA

Christopher W. Metcalf Deputy Court Reporter 515 Courthouse East 111 N. Calvert Street Baltimore, Maryland 21202

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<u>P R O C E E D I N G S</u>

- 2 (1:33 P.M.)
- 3 (Via Zoom)
- THE COURT: Good afternoon, everyone. We're
- 5 just waiting for a moment to get the livestream started.
- 6 COURT REPORTER: Testing, testing. Your
- 7 Honor, just making sure that everything is working on
- 8 the stream. You should be streaming, but I'm trying to
- 9 wait. I need about 30 seconds to make sure that the
- 10 audio is coming back on the stream.
- 11 THE COURT: All right. Very good.
- 12 COURT REPORTER: Your Honor, can you make me
- 13 the host again please?
- 14 THE COURT: Yes.
- 15 COURT REPORTER: Try again, Your Honor,
- 16 please.
- 17 THE COURT: I've lost the option of changing
- 18 host.
- 19 COURT REPORTER: Your Honor, hold tight for
- 20 just a moment please. Okay. Your Honor, you are back
- 21 in business.
- 22 THE COURT: Great. Thank you very much.
- 23 COURT REPORTER: Thank you.
- THE COURT: All right. We're back on the
- 25 record in Mayor & City Council of Baltimore versus

- 1 Pursue Pharma, L.P. and others, 24-C-18-515. My name is
- 2 Larry Fletcher-Hill. This is a continuing hearing by
- 3 remote electronic means. Pursuant to Rule 16-208 no
- 4 electronic device may be used to receive, transmit or
- 5 record sound, visual images, data or other information.
- 6 An individual who does so willfully may be found in
- 7 contempt of court or sanctioned in accordance with the
- 8 rules.
- 9 All right. Counsel, I'm reconvening in order to
- 10 give you my decision on a number of new motions. Let me
- 11 first thank very sincerely all counsel. Your papers
- 12 have been excellent. They've been very informative on
- 13 all of the issues. I intend to rule this afternoon on
- 14 all of the dispositive motions and on all of the
- 15 defendants' motions to exclude expert witnesses of the
- 16 plaintiff. I am not going to rule at this point on the
- 17 plaintiff's motions to exclude defense expert witnesses.
- 18 I expect to do that in writing perhaps by very brief
- 19 orders over the next two weeks or so.
- The rulings that I'm going to give you today are
- 21 necessarily brief. I cannot go in depth into all of the
- 22 issues, but I think it's important that you have the
- 23 decisions promptly so that you can plan the scope and
- 24 extent of the trial. I am not going to -- I have -- on
- 25 the dispositive motions I have the joint motion of all

- 1 defendants, I have the renewed motion for advance
- 2 determination which is essentially by all of the
- 3 defendants. Then I have the manufacturer defendants'
- 4 motion, the distributor defendants' motion and the
- 5 individual motions of several individual defendants or
- 6 groups of defendants.
- 7 I'm not going to try to trace all of the issues to
- 8 each specific motion, but rather to discuss the issues
- 9 more generally and then I'll issue separate orders,
- 10 written orders that relate to the individual motions
- 11 that have been filed. If I do not mention a particular
- 12 issue it's not because I have not considered it, but you
- 13 should consider that particular argument denied along
- 14 with the denial of the motion.
- 15 RULING ON THE CITY'S MOTION REGARDING NEGLIGENCE AND
- PUBLIC NUISANCE-1:42 P.M.
- 17 In this case the City has remaining two claims.
- 18 One for public nuisance and one for negligence.
- 19 Overwhelmingly the briefing has been devoted to the
- 20 public nuisance claim and not the negligence claim. I
- 21 find at this point that the negligence claim is not
- 22 viable. I find that primarily because I do not see in
- 23 this circumstance any duty straightforward tort duty
- 24 aside from the public nuisance duty that the City can
- 25 claim is owed to it by any of the individual defendants.

- I also find that the claim, the general claim for
- 2 negligence is barred by the economic loss doctrine and I
- 3 therefore will grant summary judgment for all defendants
- 4 on the negligence claim and this case will proceed
- 5 solely on the public nuisance claim.
- I said this on August 5^{th} or 6^{th} , but my duty in
- 7 this case is to decide based on what Maryland law is how
- 8 I think that the Maryland Supreme Court because I am
- 9 confident that this case eventually will reach the
- 10 Maryland Supreme Court, what that court will do with the
- 11 issues in this case. This court has serious
- 12 reservations about the use of public nuisance claims to
- 13 address social problems of this breadth and complexity.
- I think there is a reason for the separation
- 15 between the adjudicative process in courts and the
- 16 legislative or regulatory process that is available to
- 17 either branches of the government to address
- 18 particularly complex issues that society faces.
- 19 Adjudication of cases like this present very difficult
- 20 issues of causation which are the focus of much of the
- 21 defendants' motions in this case and very difficult
- 22 issues of the assessment of the damages or remedy when
- 23 the attempt by the City is to address a very broad
- 24 social problem.
- 25 I conclude ultimately that public nuisance in

- 1 Maryland is available to the City in this action to go
- 2 forward as a cause of action. However, I think the
- 3 reservations that other courts have expressed about
- 4 using public nuisance in this way may be adopted by the
- 5 Maryland Supreme Court, but also counsel for particular
- 6 attention to the way that a case of this sort is
- 7 adjudicated in a court as opposed to being considered at
- 8 the legislative level or at the regulatory level.
- 9 It is clear to me under Maryland law that the
- 10 Maryland Supreme Court has adopted the common law toward
- 11 public nuisance and that it has adopted it embracing the
- 12 restatement second definition which is provided in
- 13 Section 821(b) of the restatement second. Tadjer is
- 14 perhaps the clearest case establishing the embrace of
- 15 that definition of the tort. Although Tadjer does
- 16 relatively little I think to inform the outcome of this
- 17 particular case because of the nature of the allegations
- 18 there.
- 19 Ironically enough those allegations involved the
- 20 government's use of land rather than a private
- 21 defendant's use or affect on land, but the issues were
- 22 relatively narrow. Nevertheless, the Maryland Court of
- 23 Appeals there did both embrace the court's of private
- 24 nuisance and public nuisance and identified some of the
- 25 important differences between them.

- 1 The Maryland Supreme Court has not to this point
- 2 embraced the restatement third as it relates to a public
- 3 nuisance, but then the Maryland Supreme Court also has
- 4 not had any occasion to consider the restatement third
- 5 approach. I conclude at this point that current
- 6 Maryland law is to follow the restatement second which
- 7 recognizes in broad outline the cause of action brought
- 8 by the City here and to decide how those provisions of
- 9 the restatement apply particularly to this cause of
- 10 action.
- 11 Where the primary arguments of the defendants
- 12 against this case proceeding as a public nuisance case
- is whether a public right has been affected in this
- 14 case. It is whether the City has alleged interference
- 15 with a public right. <u>Tadjer</u> is clear at least as
- 16 indictum that -- and the restatement second is clear
- 17 that the public right for a public nuisance case does
- 18 not need to be connected to or affecting land
- 19 specifically or even common natural resources; air or
- 20 water specifically.
- 21 The restatement recognizes that the public right
- 22 may be a more general right based on public health or
- 23 even public safety. And I find that as a matter of law
- 24 the City has alleged interference with public rights
- 25 that relate to both the public health and the public

- 1 safety of residence of Baltimore City.
- 2 There's some interesting distinctions between
- 3 whether an affect on a collection of individual rights
- 4 can be recognized as a public nuisance. I think the
- 5 debate is -- is largely semantic, but I find that when
- 6 the alleged affect is sufficiently pervasive and
- 7 widespread, even if it is based on the affect on a
- 8 number of individuals, here individuals who have opioid
- 9 use disorder, it nevertheless can rise to the level of a
- 10 public right which can then be the subject of a public
- 11 nuisance action.
- 12 A great deal of the attention that the defendants
- 13 have brought to this case in their motions relates to
- 14 causation and particularly to the claim that the City's
- 15 plan is to prove causation in the aggregate without
- 16 delving into specifics. I find that to some extent that
- is a false characterization of the City's projected case
- 18 based on its evidence. There is specific evidence
- included in the City's proffered case, but it is true
- 20 that a great deal of the City's expert witnesses
- 21 proposed to proceed on an aggregate basis rather than
- 22 distinguishing particular individuals or individual
- 23 circumstances.
- 24 RULING ON THE DEFENDANTS' MOTION FOR SUMMARY JUDGMENT-
- 25 1:50 P.M.

- 1 At this point on summary judgment I'm evaluating
- 2 the City's case in the light most favorable to the City
- 3 assuming that the City will be able to prove the facts
- 4 that it has advanced and resolving any dispute of facts
- 5 in favor of the City to consider whether there is a
- 6 viable case as a matter of law to proceed to trial.
- 7 Now I conclude that the City must prove its case
- 8 against each individual defendant. That is that the
- 9 City must provide defendant specific evidence of
- 10 causation even if that is the application to a
- 11 particular defendant of a more generalized or aggregated
- 12 conclusion that one of the City's experts draws from the
- 13 facts that are provided to that expert or that are
- 14 proved by the City. The difficulty is in finding where
- 15 that intersection is between generalized or aggregate
- 16 proof and more specific proof to the individual
- 17 defendant.
- 18 It is an open inference to a juror presumably if a
- 19 defendant has not shown or the City has not shown that
- 20 there is -- there are any particular distinguishing
- 21 circumstances about that defendant's conduct that
- 22 generalized proof might be inferable to causation by
- 23 that specific defendant. But the City must consider
- 24 differences in the conduct of different defendants,
- 25 including manufacturers versus distributors obviously to

- 1 establish a fair basis for an inference of causal
- 2 liability from the conduct of that defendant to the
- 3 alleged ultimate public nuisance that the City claims.
- 4 The defendants make the argument that the City
- 5 cannot prove that the public nuisance is within their
- 6 control. That is that the instrumentality of the
- 7 nuisance is outside of their control. I reject that
- 8 argument as a basis for summary judgment. That does not
- 9 mean that the defendants can't defend themselves on the
- 10 basis that there is conduct beyond their control which
- 11 contributes to the public nuisance, but the allegations
- 12 here are sufficient to show that at some point in the
- 13 distribution chain the defendants controlled the opioids
- 14 that they distributed and that if that conduct can be
- 15 connected by a reasonably direct line to the public
- 16 nuisance that is alleged, then that proof may be
- 17 sufficient to establish the necessary causal connection.
- Now in very general terms and I mean very general
- 19 terms, the distribution process here is from the
- 20 manufacturer who creates the medication, whether it's in
- 21 pill form or patch form or some other form, who then
- 22 distributes it to a distributor either characterized as
- 23 a wholesale distributor or in some other way. That the
- 24 distributors then sells to pharmacies or hospitals or
- 25 other outlets and those outlets are merely pharmacies

- disperse or dispense the drugs to patients who have
- 2 obtained prescriptions from doctors for those drugs.
- 3 It's a heavily and closely regulated process and in fact
- 4 the regulations are the source or the primary duty that
- 5 the City alleges here.
- The basic theory of liability that the City seeks
- 7 to impose against manufacturers has two parts. One
- 8 avenue is that the manufacturers marketed or promoted
- 9 their products in a dishonest or -- or inaccurate or
- 10 distorted way that caused prescribers to over prescribe
- 11 and oversupply opioids into the communities. That that
- 12 oversupply then caused harm within the community.
- The City also alleges that manufacturers violated
- 14 their obligations under the regulations to monitor for
- 15 suspicious orders, to suspend those orders while there
- 16 was due diligence to investigate whether they should --
- should be sold and failed in that opportunity to stop
- 18 diversion of opioids.
- 19 The primary theory of the City against the
- 20 defendants -- against the distributor defendants is
- 21 limited to the suspicious order monitoring function that
- 22 those defendants play. I don't believe there's any
- 23 allegation that distributors themselves promoted opioids
- in a way that affected the downstream prescribing.
- In very general terms I think if the City is able

- 1 to prove it, its theory against manufacturers that they
- 2 marketed opioids inappropriately and thereby caused an
- 3 oversupply and excess prescribing by doctors is a viable
- 4 causal theory. It bypasses certain steps in the
- 5 distribution chain because it involves an intentional
- 6 affect by the manufacturers on the prescribing practices
- 7 of physicians. I'm not saying that that's true. I'm
- 8 not saying that the City will be able to prove it, but I
- 9 think the City has advanced sufficient evidence to make
- 10 that a viable claim at trial.
- I am far more skeptical of the legal liability of
- 12 the City's theory against manufacturers that is based on
- 13 the suspicious order monitoring of those manufacturers.
- 14 At this point I have not heard sufficient evidence as a
- 15 matter of law that would impose on the manufacturers the
- 16 duty to look all the way down the distribution line to
- 17 identify what would otherwise be classified or might be
- 18 classified as suspicious orders placed with
- 19 distributors.
- 20 I'm not going to grant summary judgment on that
- 21 theory at this point because the evidence is complex and
- 22 there may be particular evidence about a particular
- 23 defendant that the City is able to muster on that point,
- 24 but as with all of the other issues, I will be vigilant
- 25 at trial and ready to grant a motion for judgment if the

- 1 City fails to provide the kind of evidence that a -- on
- 2 which a reasonable juror could base the conclusion that
- 3 there is a duty of that sort placed on manufacturers.
- 4 Now that duty clearly is placed on distributors because
- 5 they are the ones who deal directly with pharmacies and
- 6 fulfilling the orders of those pharmacies.
- 7 As I said this morning I think there is a problem
- 8 in this case in the lack of a careful use of the term
- 9 diversion. As I understand it diversion could take any
- 10 number of forms. It could mean there is a corrupt
- 11 pharmacy or pharmacist who is selling opioids out the
- 12 back door without prescriptions to -- to in what are
- 13 plainly illegal transactions.
- 14 It could involve a corrupt physician who is writing
- 15 prescriptions where there's no conceivable medical need.
- 16 Again, completely disregarding medical obligations and
- 17 writing what are illegal prescriptions. It could
- 18 involve dishonest patients who are either deceiving
- 19 prescribers in order to obtain prescriptions or even
- 20 stealing prescriptions or forging prescriptions in order
- 21 to obtain opioids.
- It also could involve actual prescriptions. I
- 23 don't want to use the term legitimate because I realize
- 24 that that faces a different theory between the City and
- 25 the defendants of whether the expansion in the

- 1 prescribing of opioids was -- was legitimate or was
- 2 driven by improper marketing by defendants. But it
- 3 could involve individuals who have actual prescriptions
- 4 obtained from physicians that at some level are good
- 5 faith prescriptions, but that nevertheless might lead to
- 6 what could be regarded as suspicious orders placed with
- 7 distributors.
- 8 Again, I think the City needs to be specific at
- 9 trial with its witnesses about exactly what forms of
- 10 diversion are being alleged because the aggregation of
- 11 diversion into one concept is not workable. And I think
- 12 the demands of causation in an adjudication context are
- more particular than to simply allow, you know, very
- 14 broad concepts of what diversion is and that diversion
- 15 has occurred.
- I also will comment at this point that I think it's
- 17 clear in the law that a defendant's liability must be
- 18 judged at the time it acts. That is based on the state
- 19 of its knowledge and based on where necessary the state
- 20 of the (inaudible one word) at the time that the
- 21 defendant actually acts and that hindsight cannot be
- 22 applied to a defendant's actions. Now obviously
- 23 knowledge changes and accumulates over time, so there
- 24 may be past actions that lead to a new state of
- 25 knowledge of a particular defendant, but I think it's

- 1 important to comment that the City must satisfy the
- 2 juror's ability to assess a defendant's knowledge at the
- 3 time that the defendant is acting.
- 4 RULING ON THE DEFENDANTS' MOTION ON CONTRIBUTORY
- 5 NEGLIGENCE-2:02 P.M.
- The argument has been made by the defendants that
- 7 contributory negligence amounts to a defense in this
- 8 case. I rule that contributory negligence is not a
- 9 defense in a public nuisance action. That is partly
- 10 linked to my conclusion that joint and several liability
- 11 does not exist under a public nuisance action, but I
- 12 find that contributory negligence as it exists in
- 13 Maryland is linked to more ordinary common law
- 14 negligence actions and not to public nuisance actions.
- 15 That doesn't mean that some of the harm may not be
- 16 attributable to other actions, but I find that there's
- 17 no action by the City, primarily failure to regulate or
- 18 failure to enforce requirements that could be erected by
- 19 the defendants as a defense in law based on alleged
- 20 contributory negligence of the City.
- 21 I've said this a number of times in the course of
- 22 the argument, but let me confirm that I rule at this
- 23 point that the harm that is alleged in this case is
- 24 divisible. It is not the indivisible harm that is
- 25 found, for example, commonly in an asbestos case or

- 1 another toxic exposure case brought by an individual who
- 2 suffers a disease and Maryland law does not divide the
- 3 causation among several different tortfeasors, but
- 4 instead finds liability based on substantial causation
- 5 proved as to the particular defendant and -- and causing
- 6 that indivisible injury.
- 7 Here the City alleges an injury which is pervasive
- 8 and broad in the city, but it is necessarily made up of
- 9 potentially different causal paths, different
- 10 experiences by different individuals about how they have
- 11 come to have opioid use disorder and what that means for
- 12 the City's response to it. And this is quintessentially
- 13 a case where a jury can assess based on different
- 14 variations in the alleged conduct of defendants how
- 15 those defendants have contributed, if they have at all
- 16 to that public nuisance and in what degree.
- So it is a very appropriate case where liability
- does turn on substantial factor of causation, but may be
- 19 adjusted and apportioned among the defendants based on
- 20 their particular conduct including the periods when they
- 21 were involved with opioids, the nature of the products,
- 22 the volume of the products sold and other factors that
- 23 may be relevant to that decision.
- 24 RULING ON DEFENDANTS' MOTION REGARDING ROLE IN THE
- 25 MARKET DUE TO AMOUNT OF PRESCRIPTIONS WRITTEN-2:06 P.M.

- 1 That conclusion that the harm is divisible and
- 2 therefore can be apportioned I think carries a couple of
- 3 important conclusions for the case. One of them is that
- 4 the arguments by various defendants that their role in
- 5 causing this public nuisance, if any, is de minimus by
- 6 and large fail. There -- there may be a circumstance
- 7 where there's a defendant whose role is truly negligible
- 8 and therefore fails even substantial factor causation.
- 9 However, even defendants that can claim without
- 10 dispute a very small market share ion opioids that were
- 11 sold in Baltimore City, may still have a significant
- 12 role in creating harm to the city if found -- found
- 13 responsible. And, therefore, for the most part I reject
- 14 any claim by a defendant that their role is de minimus
- 15 and therefore does not satisfy substantial factor of
- 16 causation.
- 17 It also as I've already eluded to carries the
- 18 consequence on the remedial side that just as
- 19 responsibility may be apportioned so also responsibility
- 20 for damages may be apportioned among defendants as well.
- 21 I do not decide at this point the difficult issue of
- 22 which party, which side bears the burden on proving
- 23 apportionment. There is certainly case law in Maryland
- 24 that would suggest that where liability can be
- 25 apportioned it is the defendant that bears the burden.

- 1 And I think there's also case law that suggests
- 2 that the plaintiff may bear that burden and to the
- 3 extent that it may be part of the plaintiff's burden to
- 4 prove causation, I think there still is a burden on the
- 5 plaintiff to prove the degree of responsibility of a
- 6 particular defendant in the case.
- 7 Now I'd like to comment generally on remedy because
- 8 I think this raises some of the most difficult issues in
- 9 the case. There are -- there are at least three
- 10 categories of remedy that have been advanced in this
- 11 action. One is past damages or damages for past conduct
- 12 that has already -- damages that have already occurred.
- One is future damages, money damages for what the City
- 14 projects as reasonably probable to be incurred because
- 15 of the public nuisance and then the remedy of abatement.
- 16 The City has withdrawn any request for injunctive
- 17 relief against the defendants that would require the
- 18 defendants to alter their conduct. That is, for
- 19 example, if a distributor were held to be liable in
- 20 causing the public nuisance to an injunction to direct
- 21 the distributor either to stop distributing opioids or
- 22 to install certain controls or take certain actions to
- 23 affect its own business going forward. That form of
- 24 injunctive relief has been withdrawn by the City.
- I do not find that the City has waived all

- 1 equitable relief by specifically withdrawing the request
- 2 for that type of injunction in the case. I do conclude
- 3 however that the abatement relief, if any, can be
- 4 ordered at the end of this case is equitable in nature.
- 5 And the most important consequence of that conclusion is
- 6 that it is relief if we reach that point in the case to
- 7 be framed and determined by the court in terms of what
- 8 relief is necessary to abate the public nuisance, if any
- 9 is proved after the jury trial portion of this case.
- Because it is equitable in nature I will bifurcate
- 11 the case between a jury trial to determine liability of
- 12 the defendants and what damages, if any, should be
- 13 awarded based on that liability and between an abatement
- 14 phase which will be a bench trial to the court to
- 15 determine what abatement remedy, if any, is appropriate
- 16 in the case.
- I find that Maryland law supports the concept of
- 18 monetary relief at the abatement stage. That is, in the
- 19 proper circumstances the court may determine that it is
- 20 not appropriate to have the defendant abate the public
- 21 nuisance, but that it is appropriate for either the City
- 22 or for other parties to act to abate the public nuisance
- 23 and to have the defendants pay the cost of that
- 24 abatement.
- That may even reach the point of creating what the

- 1 City urges as -- as an abatement fund in order to carry
- 2 out those abatement activities. I'm not prejudging any
- 3 of those issues except to say that they are issues for
- 4 the court. They are not issues for the jury. And
- 5 therefore they will be decided after a separate phase of
- 6 the trial if we reach that point and that will be a
- 7 bench trial portion of the proceedings.
- 8 I'll comment a little bit further once we get to
- 9 some of the expert witnesses about my views on the scope
- 10 of damages that are available, but I will note at this
- 11 point a particularly difficult issue which is the
- 12 potential overlap between future damages and future
- 13 abatement costs. And I think that is an issue that I
- 14 may require further briefing or further submissions from
- 15 the parties on in order to clarify how much can be
- 16 presented in the jury trial portion of this case and how
- 17 much is reserved for the abatement portion.
- 18 RULING ON THE MOTION TO BIFURCATE-2:11 P.M.
- 19 There are separate procedural motions. One to
- 20 bifurcate the trial. That motion will be granted
- 21 because of the separation between the legal and
- 22 equitable issues to be decided and also the defendants'
- 23 conditional motion to remove the trial to another
- 24 Maryland jurisdiction. The basis for that motion which
- 25 is that jurors would be prejudice and unable to decide

- 1 fairly given the magnitude of what is -- is requested on
- 2 abatement is -- those reasons are moot now because of
- 3 separating the two phases and that motion will be
- 4 denied.
- 5 All right. Let me turn to some of the issues that
- 6 are specific or specifically made in the motion for
- 7 summary judgment by the distributor defendants. Most of
- 8 the issues raised there are -- are concerned with --
- 9 with causation and particularly the arguments that the
- 10 causal chain alleged here is too remote and too
- 11 attenuated to amount to either cause in fact or
- 12 proximate cause as a matter of law under Maryland law.
- 13 Again the primary theory that the City urges
- 14 against the distributor defendants is that they failed
- 15 to discharge their obligations under the Controlled
- 16 Substance Act to have sufficient suspicious order
- 17 monitoring programs in place and that had they had such
- 18 programs those would have prevented diversion or at
- 19 least the level of diversion that occurred of opioids
- 20 according to the City's allegations.
- 21 As I've stated earlier, I find that that chain of
- 22 causation is sufficiently proximate to be viable under
- 23 Maryland law. Even though the opioids leave the control
- 24 of the distributors once they sell them, the theory of
- 25 -- of the breach of the violation or the conduct that

- 1 leads to the public nuisance is that that relinquishing
- 2 of control and that it's done with a foreseeable -- that
- 3 it is foreseeable that opioids would get diverted on
- 4 that basis and that that harm could be prevented by the
- 5 distributors.
- Again, I'm not finding that the City has proved
- 7 that, but that viewed in the light most favorable to the
- 8 City that the City has advanced sufficient proof that it
- 9 could prove it on these facts. It does not fail as a
- 10 matter of law.
- 11 The other argument that the distributors defendants
- 12 make is that the City's claims for punitive damages must
- 13 be dismissed or granted summary judgment in their favor
- 14 at this point. The standard in Maryland for punitive
- 15 damages is exceptionally high. It is actual malice
- 16 under the Zenobia case and subsequent cases. Subsequent
- 17 asbestos cases make clear that punitive damages can only
- 18 be awarded where there is actual knowledge at the time
- 19 and malice at least toward the class of plaintiffs by
- 20 the defendant at that time.
- 21 RULING ON THE MOTION FOR PUNITIVE DAMAGES-2:16 P.M.
- I am very skeptical that the City will be able to
- 23 satisfy that standard in this case, but the City has
- 24 advanced at least anecdotal circumstances of callous
- 25 statements by certain defendants, of a sort of awareness

- of the likelihood or possibility of diversion and
- 2 continuing to make sales even in the face of that. So I
- 3 will not grant summary judgment at this point on the
- 4 punitive damages claim. It is -- I will revisit that on
- 5 a motion for judgment at the close of either the
- 6 plaintiff's case or the close of all of the evidence in
- 7 terms of whether it goes to the jury.
- 8 All right. In terms of distributor defendants
- 9 there's also -- was a particular -- an individual motion
- 10 presented by the CVS defendants. That motion is now
- 11 moot because those two defendants have entered into a
- 12 settlement with the City.
- 13 RULING ON THE MOTIONS FOR SUMMARY JUDGMENT FOR
- WALGREENS-2:17 P.M.
- 15 There was also the Walgreens defendant motion which
- 16 was argued this morning. Incorporating what I've
- 17 already said, Walgreens' arguments about the time period
- during which it distributed opioids, about the volume
- 19 and about the scope of its activities distributing only
- 20 to Walgreens' pharmacies are all important factors that
- 21 bear on causation and if there is liability
- 22 apportionment of harm to those defendants. But I do not
- 23 find that they are complete defenses to liability and
- therefore will deny summary judgment to the Walgreens
- 25 defendants on that argument.

- 1 Walgreens also argues that the statute of
- 2 limitations applies. I think that may be a viable
- 3 argument with respect to the negligence claim against
- 4 it, but I am granting summary judgment on the separate
- 5 basis that there's no duty in the Economic Loss Doctrine
- 6 with respect to the negligence claim.
- 7 I concluded that the public nuisance claim is not
- 8 subject to the statute of limitations in Maryland, that
- 9 this is a governmental claim brought by the City in its
- 10 governmental capacity and not as a proprietary or
- 11 private capacity and the damages it claims are for its
- 12 governmental activities. And therefore that it is not
- 13 subject to the statute of limitations with respect to
- 14 the public nuisance claim.
- 15 I've already denied the City's collateral estoppel
- 16 motion against Walgreens based on findings from the San
- 17 Francisco case.
- Now in the manufacturer's motion for summary
- 19 judgment the manufacturers highlight the two theories
- 20 that have been advanced for their potential liability by
- 21 the City. I think I've already discussed those. I am
- 22 very skeptical of the suspicious order monitoring aspect
- 23 because I don't see at this point the basis as a matter
- 24 of law to impose the duty on a manufacturer to look all
- 25 the way down the distribution chain to identify

- 1 suspicious orders, but I will not grant summary judgment
- 2 on that part of the theory. I will consider motion for
- 3 judgment for the plaintiff's case if the evidence is not
- 4 been presented otherwise.
- 5 As I already stated I think the theory that certain
- 6 defendants engaged in marketing that affected the
- 7 prescribing behavior of physicians is a viable theory.
- 8 It -- it is more direct and proximate than the entire
- 9 chain of distribution because it reaches -- it alleges
- 10 that the manufacturers reached over distributors, over
- 11 pharmacies to the prescribing physicians to try to
- 12 influence inappropriately the volume of drugs being sold
- 13 through those prescriptions.
- 14 RULING ON THE MOTION FOR SUMMARY JUDGMENT FOR J&J AND
- 15 JANSSEN-2:21 P.M.
- 16 All right. Looking at some of the individual
- 17 manufacturers' motions. J&J, Johnson & Johnson and
- 18 Janssen Pharmaceuticals make a motion together. I may
- 19 not understand the -- the facts completely here, but I
- 20 will just note the issue that different corporate
- 21 defendants need to be examined separately unless there
- 22 is proof that they are acting conspiratorially or -- or
- 23 cooperatively in a way that establishes liability.
- 24 There -- the issue was raised about Noramco and
- 25 Tasmanian Alkaloids and whether evidence of their

- 1 existence or their sales of API could be attributed to
- 2 one of these defendants and lead to liability. I think
- 3 that evidence based on what I've heard is admissible
- 4 because it may relate to the motivation for J&J's
- 5 unbranded marketing which may fit the City's marketing
- 6 theory as attributable to J&J.
- 7 If I understand it correctly those subsidiaries
- 8 were subsidiaries of J&J. They were not subsidiaries of
- 9 Janssen. So it may be necessary to separate Janssen's
- 10 potential liability only in terms of the limited
- 11 products that Janssen was -- the limited branded
- 12 products that Janssen was manufacturing and
- 13 distributing.
- 14 At this point however I find that there is
- 15 sufficient evidence as to both J&J and Janssen advanced
- 16 by the City to defeat a motion for summary judgment by
- 17 those parties and their motion will be denied.
- 18 RULING ON THE MOTION FOR SUMMARY JUDGMENT AS TO
- 19 CEPHALON, TEVA, U.S.A. AND ACTAVIS GENERIC ENTITIES-
- 20 2:23 P.M.
- 21 The same issues arise in terms of the -- the
- 22 independent consideration of parties with respect to
- 23 Cephalon, Teva, U.S.A. and the Actavis generic entities
- 24 even though some of those parties came to be related
- 25 over time, the evidence at trial must carefully separate

- 1 the different time periods and the different activities
- of which those companies were responsible so that the
- 3 jury can understand how their individual responsibility,
- 4 if any, plays out.
- I do find, however, that even though that limits in
- 6 some significant ways the allegations with respect to
- 7 those companies that the City has advanced sufficient
- 8 evidence if believed by a jury to defeat summary
- 9 judgment for those different entities. And their
- 10 separate motions for summary judgment therefore will be
- 11 denied.
- 12 RULING ON THE MOTIONS REGARDING DR. JOHN KAPOOR-
- 13 2:24 P.M.
- 14 All right. That leads me finally I think to Dr.
- 15 Kapoor's motions made in the case. His first and
- 16 different argument from any other defendant is his claim
- 17 that this court lacks personal jurisdiction over him.
- 18 The -- the exercise of personal jurisdiction is very
- 19 well established in Maryland cases and in the federal
- 20 cases applying the due process restrictions on personal
- 21 jurisdiction as well.
- There are two steps that the court has to
- 23 undertake. First, whether the allegations bring Dr.
- 24 Kapoor within the jurisdiction based on the Maryland
- long arm statute and they do largely because the

- 1 Maryland long arm statute purports to extend personal
- 2 jurisdiction of Maryland Courts as far as the
- 3 constitution permits. And then second, whether the
- 4 exercise of personal jurisdiction is consistent with
- 5 constitutional minimum contacts.
- 6 Here the argument by the City is a claim for a
- 7 specific personal jurisdiction, not general personal
- 8 jurisdiction. There is no factual dispute that Dr.
- 9 Kapoor does not have the kind and extent of general
- 10 connections to Maryland that would be sufficient to
- 11 exercise general personal jurisdiction over him.
- 12 There's no dispute that he's never been a resident of
- 13 Maryland, that he doesn't have bank accounts here. If
- 14 he has ever traveled to Maryland that it has been only
- 15 brief and occasional.
- Rather the argument is that his conduct, even if
- 17 undertaken from Arizona or elsewhere was sufficiently
- 18 targeted at the state of Maryland in order to establish
- 19 that he has purposely availed himself of activity within
- 20 Maryland and therefore can be hailed into court in a
- 21 Maryland Court to answer for that conduct.
- I recognize that there is a difference between
- 23 personal liability of an officer or director of a
- 24 corporation and the exercise of personal jurisdiction.
- 25 It is necessary for the City to prove in order to prove

- 1 individual liability by Dr. Kapoor for the actions of
- 2 Insys that he was personally involved in that tortuous
- 3 conduct. The City has certainly alleged sufficient
- 4 facts to establish a prima facie case of his individual
- 5 involvement in Insys's activity in order to impose
- 6 individual liability. But that fact alone does not mean
- 7 that there's sufficient contacts with Maryland to
- 8 establish personal jurisdiction over Dr. Kapoor.
- 9 I find, and there's been some argument about the
- 10 Walden decision, the more recent Walden decision of the
- 11 Supreme Court and the broader and more established
- 12 Caldor decision of the Supreme Court, I do not find that
- 13 those are inconsistent at all. Walden relies on Caldor
- 14 and is simply a different application of the -- the
- 15 principles of Caldor.
- In my judgment this case is more like Caldor than
- 17 like Walden and there are sufficient facts alleged by
- 18 the City if found to be true to find that Dr. Kapoor
- 19 purposely -- did purposely avail himself of the
- 20 jurisdiction of Maryland and that he can properly under
- 21 the constitution be called to answer in the courts of
- 22 Maryland for his conduct as it affected Maryland
- 23 residents.
- In <u>Walden</u> the allegation was that the couple had
- 25 passed through Georgia on their way home to Nevada and

- 1 that money was seized from them from their luggage in
- 2 the airport in Atlanta wrongfully and that the federal
- 3 government held that money for some period of time
- 4 before it returned it to them. They then sued one of
- 5 the agents or police officers who had acted in Georgia,
- 6 sued him in Nevada based on a Bivens theory for his
- 7 personal liability for that conduct.
- 8 The court held that even though that officer may
- 9 have known that the plaintiffs were residents of Nevada
- 10 and that they were on their way home to Nevada when he
- 11 acted in Georgia that the knowledge of the harm to be
- 12 experienced by them in Nevada was not sufficient to
- 13 confer personal jurisdiction over that -- that agent or
- 14 officer to respond to suit in Nevada.
- 15 In Caldor in contrast the defendants were I think
- 16 the editor and author of an article that was allegedly
- 17 defamatory of a California resident. They were
- 18 residents of Florida and wrote the article in Florida
- 19 and perhaps did the editorial activities in Florida, but
- 20 they were sued in California to respond to that
- 21 defamation case. The court held there held that there
- 22 was sufficient contacts because of the distribution of
- 23 the National Inquirer in California and because of their
- 24 knowledge that their tort, if it was found to be a tort
- of writing a defamatory article would be projected into

- 1 California and affect the California resident in her
- 2 reputation in that state.
- 3 Here it's undisputed that Dr. Kapoor, if he engaged
- 4 in the conduct that he is alleged to have engaged in,
- 5 knew that -- that his actions will be projected
- 6 throughout the United States by the actions of Insys.
- 7 The allegations if -- if proved by the City are very
- 8 detailed and -- and to show that he was deeply involved
- 9 in establishing both speaker programs and marketing to
- 10 physicians throughout the country.
- 11 There also is evidence that he specifically knew
- 12 that some of that activity was being directed into
- 13 Maryland. And I find that that is more like Caldor in
- 14 terms of the knowledge that the actions will actually be
- 15 taken -- carried out in Maryland with harm to Maryland
- 16 residents than it is like Walden.
- I also think, I also draw some support from the
- 18 MaryCle case in the Maryland Courts although I do note
- 19 that that decision in dealt more with the personal
- 20 liability of the individual officer than it did as a
- 21 separate discussion of personal jurisdiction over that
- 22 individual. But I conclude that the court does have
- 23 personal jurisdiction over Dr. Kapoor and that he is
- 24 properly sued in this court.
- I deny his motion for summary judgment on the basis

- of the allegations viewed in the light most favorable to
- 2 the City which certainly support the theory of causing
- 3 physicians to improperly prescribe Insys products,
- 4 Subsys particularly to Maryland residents.
- 5 Then there are two procedural motions with respect
- 6 to Dr. Kapoor. One is his motion to bifurcate which I
- 7 think is really a motion to sever him from the upcoming
- 8 trial and the motion of the other defendants to sever
- 9 him from the trial that will occur in September. His
- 10 arguments are based primarily on the fact that this
- 11 court stayed discovery with respect to him until earlier
- 12 this year and that he has not had a full opportunity to
- 13 conduct discovery in his defense.
- 14 In the meantime the other defendants argue fairness
- 15 to them in terms of the uniqueness of the allegations
- 16 against Dr. Kapoor and the prejudice that they say would
- 17 result to them if the claims against them were tried at
- 18 the same time as the claims against Dr. Kapoor. I find
- 19 that there's an additional factor that is important here
- 20 which is that any inefficiencies of not trying Dr.
- 21 Kapoor at the same time as the other defendants are
- 22 diminished by the fact that there are other defendants
- 23 in this action that necessarily will not be part of the
- 24 trial in September. And I don't mean the defendants who
- 25 have settled, but defendants like Purdue Pharma, the

- 1 other individual defendants and other bankrupt entities
- 2 that are at the claim state against them.
- 3 Balancing all of the factors I'm going to grant Dr.
- 4 Kapoor's motion to sever and other defendants' motion to
- 5 sever the claims against Dr. Kapoor from this trial and
- 6 those claims will be held without adjudication for a
- 7 later proceeding.
- 8 Finally before proceeding with -- with the motions
- 9 to exclude there's also the settlement bar motion made
- 10 by the defendants, some of the defendants at least which
- 11 claims that -- that the settlement reached by the state
- 12 of Maryland is preclusive of the City proceeding. I
- 13 find no merit in those arguments. The City while it
- 14 derives its sovereignty from the state is a separate
- 15 governmental unit. It has particular interests in its
- 16 own costs and it's own experiences of the alleged public
- 17 nuisance in the city and I find that those are not
- 18 barred by the settlement reached by other parties.
- There may be some abatement issues relating to
- 20 amounts paid through the settlements in the -- in the
- 21 state case, but those can be dealt with at the abatement
- 22 phase if we reach that phase and are not complete bars
- 23 to this action. So the settlement bar motion will be
- 24 denied.
- 25 All right. I think that completes all of the

- 1 dispositive motions. I'd like to take 15 minute break
- 2 at this point and then I will give you decisions on the
- 3 motions to exclude the plaintiff's expert witnesses.
- 4 That will also include some discussions of the contours
- of the trial to come in September. During this break
- 6 the Zoom will remain open. The livestream will remain
- 7 open as well and let's resume at 2:50. All right.
- 8 Thank you all.
- 9 (Fifteen minute break.)
- 10 All right. We're back on the record. This again
- 11 is Mayor & City Council of Baltimore versus Purdue
- 12 Pharma, L.P. and others, 24-C-18-515. I want to
- 13 continue with giving you decisions on the plaintiff's --
- 14 defendants' motions rather to exclude plaintiff's expert
- 15 witnesses.
- 16 Let me say generally with respect to all these
- 17 motions that the nature of my decision here is certainly
- 18 not to assess the validity or the strength of the
- 19 ultimate opinions given by any of these purposed expert
- 20 witnesses. Rather it is -- it is only to examine on a
- 21 preliminary basis exercising the court's gatekeeper
- 22 function of whether the qualifications of the witness
- 23 are sufficient and whether the opinions proposed to be
- 24 given have an adequate and appropriate methodology
- 25 behind them and are based on a sufficient factual basis.

- I said this at the beginning of the hearings, but I
- 2 have evaluated the motions and determined that it was
- 3 not necessary to hold an evidentiary hearing with
- 4 respect to these. The arguments confirmed that in my
- 5 mind and I feel comfortable on the written record having
- 6 sufficient information to rule on these motions.
- 7 There will be a few instances in which I will
- 8 exclude parts of the opinions of particular experts.
- 9 Those rulings like all rulings on motions in limine are
- 10 subject to reconsideration at trial based on the
- 11 totality of the evidence that is being presented, in
- 12 this case by the City or by -- by any party that is the
- 13 proponent of the expert. I will caution the parties
- 14 however very strongly that if I rule on a motion in
- 15 limine that certain evidence is not admissible and you
- 16 intend to ask me to reconsider that ruling and to allow
- 17 the evidence in the context of the trial, that request
- 18 must be made in advance either in writing or by
- 19 approaching the bench without simply trying to go into
- 20 the material and see if there is a new objection.
- 21 There will be instances on motions in limine where
- 22 I reserve ruling until the time of trial and I may give
- 23 specific instructions on what I don't want counsel to do
- 24 until I've had a chance to hear further on it, but on
- 25 these if I exclude the opinion it is off limits unless

- 1 the party, in this case the City, raises a motion for
- 2 reconsideration or approaches and argues that -- that I
- 3 should reconsider that ruling.
- 4 RULING ON THE MOTION TO EXCLUDE DR. MICHAEL BARNETT-
- 5 2:39 P.M.
- 6 All right. The first motion concerns the testimony
- 7 of Dr. Michael L. Bennett -- Barnett rather. He is a
- 8 physician and also a professor at the Harvard School of
- 9 Public Health. His primary opinions and his opinions
- 10 link to Dr. Leslie's opinions. His opinions primarily
- 11 relate to the scope or extent of medical appropriate
- 12 opioid prescribing and to issues of causation through
- 13 marketing and increased supply.
- I find that Dr. Barnett has appropriate
- 15 qualifications to render those opinions. I am surprised
- 16 by his ability to condense these individualized
- 17 decisions to hard and fast categories and quantities,
- 18 but because I understand that his opinions are qualified
- in his own words, as an estimate and as general maxima
- 20 rather than a sort of standard of care opinion in all
- 21 cases, I think they are permissible.
- The disputes about either that approach to reaching
- 23 these opinions or to the conclusions reached better go
- 24 to the weight of his opinions and whether the jury
- 25 should accept them rather than to his qualifications to

- 1 render them or the methodology that supports them. The
- 2 motion to exclude Dr. Barnett therefore will be denied.
- 3 To exclude his opinions will be denied.
- 4 RULING ON THE MOTION TO EXCLUDE DOUGLAS LESLIE-2:41 P.M.
- 5 Next is Douglas Leslie, PhD who is a healthcare
- 6 economist who gives opinions or is projected to give
- 7 opinions that -- that build on Dr. Barnett's opinions
- 8 and essentially extrapolate or extend the -- the
- 9 individual prescribing limits that Dr. Barnett provides
- 10 to the population-wide level of prescribing in Baltimore
- 11 City. I find that Dr. Leslie has the appropriate
- 12 qualifications and has used an acceptable methodology to
- 13 reach those conclusions and that he has a factual basis.
- 14 It certainly is acceptable for one expert to build
- on or use the opinion of another expert in order to
- 16 apply his own or her own -- derive his or her own
- 17 conclusions from that information. The motion therefore
- 18 with respect to Dr. Leslie will be denied.
- 19 RULING ON THE MOTION TO EXCLUDE RUTH CARTER-2:42 P.M.
- Next, not necessarily the -- well, not in the order
- 21 that it was argued is Ruth Carter who is the first of
- 22 three witnesses relating to the suspicious order
- 23 monitoring systems. She is a former DEA official who
- 24 testifies primarily based on her experience and
- 25 expertise derived from working in that capacity with

- 1 diversion issues and other law enforcement.
- 2 Most of her opinions relating to suspicious order
- 3 monitoring are not challenged by the defendants, but
- 4 they do challenge four specific aspects of her opinion
- 5 -- opinions to be offered in this case. Let me go not
- 6 -- not necessarily those four specific issues, but the
- 7 motion will be granted with respect to certain opinions
- 8 that may be offered or may -- may come into play as part
- 9 Ms. Carter's testimony.
- I find that she cannot testify that the particular
- 11 volume or type of opioids sold indicates medically
- 12 inappropriate prescribing. To do so she'd be giving a
- 13 medical opinion and she is not qualified as a physician
- or even as a public health -- trained public health
- official to render opinions concerning medically
- 16 appropriate prescribing.
- Now her opinion in fact may be that levels of
- 18 suspicious orders indicate some form of diversion and
- 19 one of those types of diversion may be medical
- 20 inappropriate prescribing. I think that would be
- 21 different because that would be both -- would be based
- 22 on her knowledge of how opioids are or may be diverted
- 23 and not herself rendering an opinion that particular
- 24 orders were linked to improper, medically improper
- 25 prescriptions. But she can't give the actual medical

- 1 opinion.
- 2 Second, I find that Ms. Carter cannot testify that
- 3 a diversion actually occurred or likely occurred from
- 4 suspicious orders that she has identified as having been
- 5 orders that particular defendants should have flagged
- 6 and stopped. Unless those opinions are specifically
- 7 linked to investigations that she is aware of of
- 8 particular pharmacies or particular circumstances of
- 9 diversion.
- 10 Ms. Carter identifies and analyzes various
- 11 pharmacies and she has a factual basis I think to reach
- 12 the conclusion that certain suspicious orders likely
- 13 resulted in diversion if those orders went to those
- 14 pharmacies and she is aware of a factual basis of those
- 15 pharmacies being involved in forms of diversion. But in
- 16 the abstract without that specific factual basis I don't
- 17 think there's any foundation for her in her expertise to
- 18 reach the opinion that there was diversion or likely was
- 19 diversion resulting from suspicious orders in general.
- 20 And finally, Ms. Carter will not be allowed to
- 21 render any legal opinions. I don't think that she
- 22 intends to or that the City intends to try to elicit
- 23 legal opinions from her, but I just want to be clear in
- 24 ruling on that particular issue the defendants raise
- 25 that neither she nor any other expert is allowed to

- 1 opine on what the law is.
- I deny the motion with respect to Ms. Carter's
- 3 testimony about pharmacies in Baltimore County. There's
- 4 a fair amount of discussion of that this morning during
- 5 the arguments. I am -- I am concerned with the validity
- of the City relying on indiscriminate examination of
- 7 sales or shipments to any pharmacy in Baltimore County.
- 8 I think it is common sense that county -- that
- 9 pharmacies that are within the county, but within a
- 10 short distance from Baltimore City would have a certain
- 11 number of customers that come from Baltimore City to use
- 12 those pharmacies and fill prescriptions there.
- I haven't heard from the City yet any kind of
- 14 systematic analysis of the extent to which that cross
- 15 border purchasing occurs. If it is simply a matter of
- 16 proof of conduct of the defendants that relates to those
- 17 pharmacies and may influence the city, I think it is
- 18 permissible. If it is the basis for opinions about the
- 19 apportionment of harm, it may be flawed and -- and may
- 20 not be permissible.
- 21 But at this point because Ms. Carter's testimony
- 22 seems to be the former based on the factual predicate
- 23 that there are customers who go to Baltimore County
- 24 pharmacies at least in close proximity to the city, I
- 25 will permit it. But this is one area in which there may

- 1 be further objections from the defendants depending on
- 2 use that the City is putting to that -- using that type
- 3 of information for.
- 4 RULING ON THE MOTION TO EXCLUDE GARY TUGGLE-2:48 P.M.
- 5 All right. The next motion is Gary Tuggle. Mr.
- 6 Tuggle is -- is quite similar in the profile of his
- 7 opinions and his expertise to Ms. Carter. He is --
- 8 derives his expertise primarily from his experience in
- 9 law enforcement both with the Baltimore Police
- 10 Department and with the DEA. His testimony may be
- 11 unlike Ms. Carter's. It's not clear to me exactly how
- 12 they dovetail.
- 13 Combines with that of Leslie Schafer, Dr. Leslie
- 14 Schafer in terms of identifying suspicious order
- 15 monitoring or suspicious orders that should have been
- 16 monitored in the City's view by the distributor
- 17 defendants.
- I find that Mr. Tuggle has sufficient law
- 19 enforcement experience to amount to giving expertise in
- 20 the area of that experience and it is certainly
- 21 acceptable for him to combine his work with the work of
- 22 Dr. Schafer on a more abstract statistical or applied
- 23 economics level. I will however grant the motion in
- 24 part with respect to Mr. Tuggle on the same issues, some
- 25 of the same issues with respect to Ms. Carter. That is

- 1 Mr. Tuggle cannot testify that any particular
- 2 prescriptions or any suspicious orders connected to
- 3 medically inappropriate prescriptions because he doesn't
- 4 have any medical expertise.
- 5 He also cannot testify that suspicious orders in
- 6 particular caused or were likely to cause diversion
- 7 unless that testimony is based on a factual basis of
- 8 investigating actual pharmacies or actual prescribers
- 9 that connected with those suspicious orders and he may
- 10 not give legal opinions.
- In addition, as I'll explain a little more fully in
- 12 a moment, he may not give any opinions concerning the
- 13 fifth mode of analyzing suspicious orders that was
- 14 developed or -- it was developed by Dr. Schafer. And
- 15 I'll explain that in a moment with respect to Dr.
- 16 Schafer.
- 17 Dr. Schafer is an applied economist or a
- 18 statistician who has no expertise relating to opioids or
- 19 the -- or the distribution of opioids, but her function
- 20 in the City's case was to before cases examine
- 21 statistical methods that were developed by Greylock
- 22 McKinnon and then in a fifth case to develop her own
- 23 statistical method to apply to this problem.
- 24 As I understand them the four methodologies that
- 25 Greylock McKinnon developed and that Mr. Tuggle then

- 1 approves by his review relate to a six month look back
- 2 by a distributor from a particular order that is under
- 3 consideration to the volume of orders that were made by
- 4 that pharmacy within the preceding 180 days or six
- 5 months. And then applying different criteria to
- 6 determine whether those should be regarded as outliers.
- 7 I find nothing wrong in Dr. -- Dr. Schafer
- 8 certainly has the expertise to evaluate these
- 9 methodologies as standard methodologies for identifying
- 10 outliers. She does not have the expertise to identify
- 11 them as suspicious orders, but I don't understand that
- 12 she does that except perhaps as a semantic shortcut.
- 13 And I will permit her -- her testimony within the area
- of her expertise in statistics to testify to how those
- 15 four methodologies work.
- I however will exclude her testimony with respect
- 17 to the fifth methodology that she developed which is
- 18 based on 2006 sales and then a comparison of any sale
- 19 that occurred in -- in several subsequent years in
- 20 comparison to those 2006 sales. I find that there is no
- 21 factual basis for the validity of that methodology to
- 22 apply to the suspicious order problem.
- I -- I understand this to have been derived perhaps
- 24 from Mr. Tuggle's request or from her idea to look back
- 25 to a baseline year in order to separate the effect that

- 1 -- that increased sales may have on not identifying
- 2 outliers, but I just find no -- no basis in any
- 3 knowledge on her part of opioid sales or any logic for
- 4 using 2006 in such a fundamental way for -- for
- 5 identifying outliers when the goal is to posit a system
- 6 that a distributor could have used for this purpose in
- 7 evaluating outliers. So I will exclude her opinions
- 8 concerning that fifth method and that exclusion carries
- 9 over to Mr. Tuggle as well and to Ms. Carter to the
- 10 extent that she adopts it or uses it as well, but I
- 11 don't believe that she does.
- 12 RULING ON THE MOTION TO EXCLUDE HAROLD POLLACK-2:55 P.M.
- 13 All right. Next is Harold Pollack and I think he
- 14 is not a physician, but a public health professor. His
- 15 testimony concerns the foundation for the City's claim
- of increased policing costs. I'm going to deny the
- 17 motion concerning his approach. I think that however
- debatable it is based on the weight to be attached to
- 19 the opinion it is based on methodology that he uses in
- 20 his work and that other social scientists of his sort
- 21 would use.
- What I am not deciding at this point is whether
- 23 it's relevant or not to the larger case and that relates
- 24 to more fundamental issues that I'll get to with Mr.
- 25 Padula in a moment about the extent of the City's claim

- 1 for what it claims is policing costs caused by the
- 2 public nuisance. And so I am reserving on whether there
- 3 may be limitations on Professor Pollack's opinions on
- 4 that subject.
- 5 RULING ON THE MOTION TO EXCLUDE WILLIAM V. PADULA-
- 6 2:57 P.M.
- 7 Next is the motion to exclude the opinions of
- 8 William V. Padula. He is also a professor. Well, he is
- 9 a professor of health economics and is the primary
- 10 damages expert for the City to calculate out the costs
- 11 that the City allegedly has incurred in the past and
- 12 will incur in the future as a result of the public
- 13 nuisance that the City alleges.
- 14 Here again like Professor Pollack I think that
- 15 Professor Padula's methodology is adequate to survive a
- 16 motion to exclude his testimony altogether, but I have
- 17 serious reservations about the scope of the damages that
- 18 the City is claiming through -- through his
- 19 calculations. I reject the defendants' argument that
- 20 the so-called opportunity cost approach is not a
- 21 permissible one for the City to advance. It's certainly
- 22 not the only way that these costs could be approached.
- But my concern is more fundamentally -- the best
- 24 way that I think of it is the ripples of alleged harm.
- 25 It is -- it is possible to see almost infinite layers or

- 1 rings of harm if the City proves its case in terms of an
- 2 increase in opioid use disorder deriving from the
- 3 defendants' conduct. But I think part of the sensible
- 4 restrictions on a case of this type if the problem is
- 5 approached through adjudication are limitations on the
- 6 scope of the damages that could be derived from it.
- 7 And I have grave concerns at this point about
- 8 attributing the scope of criminal activity and therefore
- 9 policing activity that both Professor Pollack and
- 10 Professor Padula attribute to this particular public
- 11 nuisance. I think those are more issues of law than
- 12 issues of their expertise and I specifically reserve
- 13 ruling on whether certain elements of the damages
- 14 claimed are permissible in this case as opposed to the
- 15 more immediate notions of responding to overdoses and
- 16 seeking to treat opioid use disorder to the extent that
- it is increased by the public nuisance alleged by the
- 18 City.
- 19 RULING ON THE MOTION TO EXCLUDE G. CALEB ALEXANDER-
- 3:00 P.M.
- 21 Finally is -- is Professor G. Caleb Alexander who's
- 22 an epidemiology professor here in Baltimore and his
- 23 expertise or his opinions in this case are related to
- 24 the causation aspects for manufacturers in terms of
- 25 marketing and -- and affects on prescription levels.

- 1 I'm hoping my notes are accurate. That I haven't
- 2 confused the experts that are involved here. I may
- 3 check back to make sure that I'm accurately describing
- 4 this.
- 5 But I think that Professor Alexander is certainly
- 6 qualified and applies appropriate methodology even if
- 7 the defendants or even a jury could disagree with it and
- 8 the issues raised relate more to the weight to be
- 9 attached to his opinions rather than to their -- their
- 10 validity as a matter of law. So I will deny the motion
- 11 with respect to Professor Alexander.
- 12 All right. Again, I may have to check one of those
- issues before issuing the orders with respect to these
- 14 motions.
- 15 And now the one thing I would like to accomplish
- 16 today in addition to those rulings is to hear from the
- 17 parties on a trial length estimate. So I'll hear from
- 18 the City first. I'm sorry to put Mr. Kelso or anyone
- 19 else on the spot. Although I did forecast this in the
- 20 previous hearing last week. Assuming that the case goes
- 21 forward to trial with the current defendants and it is
- 22 now a bifurcated case that separates the issues of
- 23 abatement remedy, including the cost of the abatement
- 24 remedy for a separate proceeding, how long do you think
- 25 the City needs to present its case -- case in chief on

- 1 liability?
- MR. KELSO: Your Honor, at this point I think
- 3 we're looking at something in the range with a
- 4 bifurcated trial of six weeks for our liability and
- 5 damages case for the City.
- THE COURT: Six weeks with a City only case?
- 7 MR. KELSO: Yes, Your Honor. At this point I
- 8 think six weeks.
- 9 THE COURT: Does that build in reasonable
- 10 cross examination?
- 11 MR. KELSO: I'm sorry, for -- of -- by the
- 12 City of the defendants' witnesses or vice versa?
- 13 THE COURT: No, no. By the defendants of the
- 14 City's witnesses.
- MR. KELSO: Yes, I believe so.
- 16 THE COURT: All right. Anyone for the
- 17 defendants have -- I don't know if you've had a chance
- 18 to talk together at all, but if you were -- and I
- 19 realize that I haven't ruled on your expert witnesses
- 20 yet, but if you were opposing the City's case how long
- 21 do you think that that defense case will take?
- MR. BRODY: Your Honor, if I may. This is
- 23 Steve Brody. We -- for Janssen and Johnson & Johnson --
- 24 we have not had the opportunity to run that down
- 25 definitively with all defendants, but I -- I did have a

- 1 question. I heard from Mr. Kelso six weeks for
- 2 liability and damages, but the question goes to given
- 3 our understanding that this is going to be a bifurcated
- 4 proceeding, are we simply for purposes of the jury phase
- of the trial going to be looking at the City's evidence
- 6 on liability and the defense against liability?
- 7 Followed by a second phase where if there is a liability
- 8 finding at that point, the City would put on its
- 9 abatement cost case.
- 10 THE COURT: No, because the jury is -- the
- 11 City has a jury right as to damages. So to the extent
- 12 that the claim is for legal damages, that is part of the
- jury phase and the bifurcation will be a separate
- 14 abatement phase.
- MR. KELSO: Your Honor, perhaps what I would
- 16 suggest at this point is based on the court's rulings
- 17 today is we take some of these back, we confer with the
- 18 defendants about this and get something to the court in
- 19 relatively short order and maybe we can reach some
- 20 agreements on and maybe not, but at the very least to
- 21 have concrete proposals by both sides.
- 22 THE COURT: Okay. Well, just to clarify Mr.
- 23 Brody's question that what I envision is an initial
- 24 phase with a jury that will decide both liability and if
- they find liability, you know, in the same phase past

- damages and any future damages that the City can prove.
- 2 Now the -- the overlap between abatement remedy and
- 3 future damages is still there for discussion, but it
- 4 would be a liability and damages trial with the jury so
- 5 that then the jury's duty would be finished. Then we
- 6 would have some period of a break and then proceed with
- 7 an abatement if there is -- if liability is found with
- 8 an abatement only trial, it would be a bench trial.
- 9 And -- and one reason I'm asking for the estimates
- 10 in particular is so that we can set a date for that
- 11 second phase that is safe enough to make sure that the
- 12 first phase is finished.
- MR. STANNER: Your Honor, Andrew Stanner for
- 14 McKesson. Certainly we're happy to confer with the
- 15 City, but I wonder if the court has any guidance about
- 16 how long -- six weeks sounds like an extremely long time
- 17 to keep a jury for the plaintiff's case and then a
- 18 defense case to follow. So we -- we would hope that we
- 19 can move much faster than that if -- through the
- 20 plaintiff's case. Now I understand a lot of their case
- 21 might be time attributable to us. We would be perfectly
- 22 amenable to, you know, keeping time in that way, but six
- 23 weeks for them plus however many additional weeks for
- 24 the defense is keeping the jury for an extremely long
- 25 time.

- 1 THE COURT: Well, I agree. You know it is --
- 2 it's going to be very hard to find a jury to sit for
- 3 that length. Maybe the federal courts do it all the
- 4 time, but maybe it would be better for me to let the
- 5 parties have some discussion of this in terms of even
- 6 just blocking out, you know, number of witnesses and how
- 7 quickly you can go through those witnesses because even
- 8 if the Defense case is -- is half that, you know, we're
- 9 at a nine week trial which is extraordinarily long.
- 10 And -- and I understand that the City wants to --
- 11 is trying to be cautious and is expecting ad nauseam
- 12 cross examination and -- and therefore, you know,
- 13 padding its estimates, but I really would like a tight,
- 14 realistic estimate. And also as I said in my memorandum
- 15 about the trial logistics, I want to potentially build
- in some time off for the jury. Not necessarily every
- 17 week, but I would for -- and I think some of it is
- 18 necessary.
- 19 For example, I was just thinking recently that, you
- 20 know, we'll probably want two days off between the
- 21 plaintiff's case the defense case for motions and the
- 22 jury wouldn't be coming in. So, you know, they're going
- 23 to be the off dates that I've already given you plus
- 24 potentially some other time just so jurors can take care
- of their personal affairs in the course of the trial.

- 1 But -- but nine weeks is awfully long.
- MR. KELSO: We understand. We hear the court.
- 3 I think I'd certainly like an opportunity to confer with
- 4 our team and our client. I think we'd like the
- 5 opportunity to confer with the defendants as well and
- 6 hopefully we can be back to the court in relatively
- 7 short order.
- 8 THE COURT: Okay. I will be monitoring things
- 9 next week, but I'm not in chambers next week. So you
- 10 don't have to rush it to -- you know if you could get me
- 11 something like in ten days or so. I realize that the
- 12 defendants right now don't know if, you know, some of
- 13 your experts may get excluded, exactly how many
- 14 witnesses you will have, but I think it would be
- 15 sensible for you to confer about that.
- 16 I will also tell you that I -- I am assigned to go
- 17 to family next week, so I want to get this finished by
- 18 the end of this year. The trial time finished. And so
- 19 that's part of my thinking in terms of scheduling
- 20 because we have to get the jury trial in and then have
- 21 an abatement -- time for an abatement proceeding with,
- 22 you know, some short break between them.
- 23 Certainly the evidence that is presented during the
- 24 trial will apply to the abatement phase as well, but I
- 25 was hoping that the jury phase may be shortened somewhat

- 1 by the lack of need to present Sherman for example and
- 2 other certain witnesses.
- 3 MR. STANNER: Your Honor, just to clarify --
- 4 Andrew Stanner again -- you mean the end of this
- 5 calendar year you are off this calendar so we need to be
- 6 able to finish both of these before whatever the court
- 7 breaks for presumably the Christmas holiday?
- 8 THE COURT: I mean it's not absolute because
- 9 I'm still here sitting. It's just that if -- if I have
- 10 to sit in this case then -- then the administrative
- 11 judge has to cover my docket in family which is not a
- 12 desirable thing. So I am trying to arrange it so that
- 13 we have enough trial time to finish it in 2024.
- MR. STANNER: Yes, sir.
- 15 THE COURT: All right. All right. Thank you
- 16 all very much. There will be written orders coming out
- and then I also will decide the plaintiff's motions to
- 18 exclude defendants' experts in writing and I'll get
- 19 those out as quickly as I can for you.
- We already have the hearing dates setup for motions
- 21 in limine, but we'll probably also want to have at least
- 22 one conference date just for planning, scheduling
- 23 purposes then may build out of the estimates that you're
- 24 going to give me.
- MR. BRODY: Thank you, Your Honor.

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THE COURT: All right.
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               MS. SWIFT: Thank you, Your Honor.
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               MR. KELSO: Thank you, Your Honor.
               THE COURT: Thank you all very much. That
 4
     concludes the proceedings for today and thank you all
 5
    for your time.
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               MR. BRODY: Thank you.
              (The proceedings were concluded at 3:26 p.m.)
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REPORTER'S CERTIFICATE

I, Christopher W. Metcalf, an Official Court Reporter of the Circuit Court for Baltimore City, do hereby certify that the proceedings in the matter of Mayor & City Council of Baltimore City versus Purdue Pharma, L.P., et al, Number 24-C-18-0515 on August 15, 2024 before the Honorable Lawrence P. Fletcher-Hill, Associate Judge were recorded by digital media.

I further certify that the page numbers 1 through 55 constitute the official transcript of the proceedings as transcribed by me from said digital media to the within typewritten matter in a complete and accurate manner.

In Witness Whereof, I have affixed my signature this $15^{\rm th}$ day of August, 2024.

Chris W. Wetcalf
Christopher W. Metcalf
Official Court Reporter